IN THE MATTER OF THE *POLICE ACT*, R.S.B.C. 1996, c. 367 AND

IN THE MATTER OF CONSTABLE

NOTICE OF DISCIPLINE AUTHORITY'S DECISION

TO:	Constable	Member
AND TO:	Inspector	Previous Discipline Authority
AND TO:	Mr. Stan Lowe	Police Complaint Commissioner
On the 25 th o	day of November 2008, Cons	table seventeen year old
daughter,	, was involved in	a motor vehicle accident. She was a new
driver at the	time and she collided with a p	parked vehicle starting a chain reaction
which result	ed in damage to three motor v	vehicles as well as the one that she was
driving.	police attended; Constable	was designated as the chief
investigator.	called her fat	her, Constable, from the scene
and he atter	nded. He had some conversat	ion with Constable and advised him
that he was	an officer with the	Police Department. had been badly
shaken up ir	n the accident and her father w	was solicitous of her welfare. It became
evident that	it would be some time before	the paperwork was completed so
Constable	suggested that Constat	ole take his daughter home. He
said he wou	ld attend at their house the fo	llowing evening.
On Novemb	er 26, 2008 Constable	arrived at the home and was
invited into t	he dining room. Constable	Mrs. and their daughter
were	all present. Constable	provided with a copy of the MV 60-
20 form and	explained it to her. Constable	said that he noticed that

Constable had brought his violation ticket book with him. The officer
confirmed this and said he was planning to serve with a ticket for driving
without due care. In his discussions with the young person Constable noted
that she seemed shaky and was not very responsive. Constable says she
had started to cry. At this point Constable asked his wife and daughter to
leave the room. Once they were gone he entered into a conversation with Constable
about his daughter's circumstances. He also asked Constable if he
had taken any measurements at the scene. He said he had spoken to someone in
his traffic department and he suggested that there was not enough evidence to
warrant a charge of driving without due care. The conversation lasted three or four
minutes. The tone was friendly. At the end of the conversation, Constable
decided to discuss the matter further with his supervisor prior to issuing a violation
ticket.
After discussions with his supervisor, acting Staff Sergeant, and after
receiving an opinion from Crown Counsel, , Constable
decided to proceed with the original charge against He tried to reach
her on a several occasions without success. Finally he contacted Constable
to ask that a time be arranged when he could meet and serve her. In the
course of this conversation, he says that Constable made reference to a
case that had been reported in the newspapers where Police had dealt
with off duty police officers allegedly involved in an assault but where to date,
no charges had been laid. Constable felt that this comment was out of line
and told Constable that he did not want to go down that road. He said it had
nothing to do with their case and again asked when would be home.
Constable said he could come by around 6:30 or 7:00 that evening.
Constable attended at that time and was able to serve the young person.
disputed the violation ticket and the matter was eventually set for
hearing on January 6 th , 2010. Constable was initially planning to represent
his daughter but shortly before the first trial date, he decided to retain counsel for
her. The trial was adjourned and reset for May 6, 2010. On that date,

approached Constable at the courthouse and reported that prior to the
January court date she had had a telephone conversation with Constable in
which he said that a person did not have to attend court even if they had been
served with a subpoena. She says he did not expressly mention her daughter
when he said this but since he knew that had been
served a subpoena she assumed this was what he was referring to. Constable
acknowledges speaking to Mrs. on the day in question but denies
that he told her that could disregard the subpoena.
was convicted at trial and Constable was frustrated and upset. As he
rose to leave to court room he says he muttered, "Fucking liars," referring to a
number of the crown witnesses. He says this was not directed to anyone in
particular. Constable who was sitting next to Constable believes
that the phrase uttered was, "You're a fucking liar," and that it was directed to him.
Outside the court room, Constable had a verbal interchange with
one of the crown witnesses. There was a report that Constable
had used profane language toward Mr.
The events that occurred or were reported on the day of the trial were conveyed to
Sergeant of the Professional Standards Division. The matter
involving sallegation was referred to the Police
detachment to determine whether a Criminal Code charge of Obstruction of Justice
was warranted. When this was answered in the negative the decision was made to
deal with Constable behaviour throughout the course of this investigation
and prosecution under the provisions of the Police Act.
On August 10 th , 2010 Sergeant of the Police Department's
Professional Standards Division wrote to Bruce Brown, the Deputy Police
Commissioner, to request an order to investigate allegations of potential B.C. Police
Act misconduct. An Order for Investigation was issued September 28 th , 2010.
Sergeant was assigned the investigation and produced a final report
on June 20 th 2011. He found that none of the allegations against Constable

had been substantiated. Upon receipt of this report Inspector, the
disciplinary authority, "unsubstantiated" all claims against Constable
Inspector's decision along with Sergeant's report were provided to Police Commissioner Stan Lowe who upon reviewing the allegations concluded that there was a reasonable basis to believe that the decision of the disciplinary authority was incorrect. Accordingly, on July 19 th , 2011 the writer was appointed as adjudicator pursuant to section 117(4) of the Police Act.
The Allegations:
The Notice of Appointment of Adjudicator sets forth three counts of Discreditable Conduct:
Count one alleges that Constable intimidated Constable and tried to persuade him not to issue a traffic ticket.
Count two alleges that Constable attempted to dissuade witnesses from attending court for his daughter's trial.
Count three alleges that he behaved in a discreditable manner by swearing at Constable and witness,
Count one: Did Constable intimidate Constable with the intent
of persuading him not to issue a traffic violation ticket to ?
I will preface this analysis by noting that the investigation on this count did not arise
as a result of a direct complaint by the aggrieved party. Constable was a very
new officer when he dealt with this case and he sought guidance from Sergeant
his supervising officer. When the ticket was disputed, Sergeant was
assigned to prosecute the case. Both these senior officers had concerns about the
interaction between Constable and Constable It was their
allegations that made their way into the complaint process. Those allegations were

vague and based on hearsay. The better evidence is that of the parties involved,
Constable and Constable They do not disagree in any material way.
On the 25 th of November 2008, the two officers met at the scene of the accident.
Constable introduced himself as the registered owner of the vehicle
had been driving. He said he was a police officer with the Police.
He asked if Constable had checked to see if the emergency brake was set
on the car that his daughter had hit. Constable said he would check that out.
was in obvious distress. Her father was trying to console her.
Constable realized it would be some time before he had completed all the
paperwork on the incident so after assuring that he had an address for the
he suggested that Constable take his daughter home. It was agreed that he
would attend their residence the following evening. Constable said in his
statement of November 23 rd , 2010 that the conversation with Constable
lasted only about a minute. He described Constable as "very polite,
obviously extremely concerned for his daughter's safety."
On the evening of November 26 th , 2008 Constable attended the
residence. He was invited in and offered a seat at the dining room table. Constable
Mrs. and were present. Constable gave a
copy of the MV 60-20 form and explained it to her. He noted that she was shaking.
She responded to his comments in monosyllables. Constable said that she
had started to cry. Constable was not invited to confirm or deny this.
Regardless, it is agreed that the youngster was visibly distressed.
At this point in their conversation, Constable said that he could see that
Constable had brought along his Motor Vehicle ticket book. Constable
acknowledged this and said he planned to serve with a ticket for driving
without due care and attention. Constable then asked his wife and daughter
to leave the room. Once he and Constable were alone, Constable
provided some background on his daughter and her prospects. He also said that he
had spoken to someone in the traffic division and did not believe that a

charge of driving without due care was justified. He asked if Constable had
taken measurements at the scene. On the basis of the information that Constable
had provided, Constable felt there were some valid concerns so he
decided to do some further investigation and to discuss the matter with Acting Staff
Sergeant before issuing the Traffic Violation ticket.
By the time Constable gave his statement in the fall of 2010, he had had the
benefit of some discussions with Sergeant had expressed the view
that by having leave the room, Constable had come close to
obstructing Constable in the execution of his duties. Perhaps because of this
input, Constable in his statement discusses at some length the fact that it
should not have been necessary to have the young person leave the room.
Whatever Constable's reasons for asking his daughter and wife to leave
may have been, they are not relevant to this count. Sergeant was under the
impression that Constable had come to take a statement from and that
by having her leave the room, her father prevented this.
any intention of taking a statement. It has also been suggested that Constable
ordered his daughter out of the room so that Constable could not
serve her with a traffic ticket. This does not seem likely. Constable had
assured that his daughter was present when Constable arrived. There is no
suggestion that the young woman left the house or that Constable would
not have called her back to the room if asked to do so. As it was, Constable
is clear that his actions would not have been different had remained in the
room. He would still have left to reconsider the issue of whether he was pursuing the
correct charge.
In regard to this conversation, Constable said he did not feel intimidated. He
does not think he ever told Constable that he was a new member; nor does
he ever suggest that his inexperience was the subject of comment by Constable
He described their conversation as very civil. He said, "at no time did I
really believe that he was trying to sway my opinion." That statement could be
challenged since it seems obvious that Constable was hoping to see

Constable change his mind. Still as the father of a minor child he was entitled
to advocate for her as long as he did not use his position as a police officer to exert
additional influence.
A few days after Constable had this discussion with Constable he
attended a prearranged appointment with Acting Staff Sergeant He came to
this appointment with a list of facts he hoped would persuade the officer that the
charge under consideration was not appropriate. Again he was respectful in his
presentation. Acting Staff Sergeant did not express any concern about the
propriety of this effort at advocacy though it was, if anything, more intense than the
discussion that Constable had engaged in with Constable a few
days before.
In his discussion with Acting Staff Sergeant Constable had
expressed the view that sometimes police were afraid of being accused of bias
towards their own and therefore were harsher when considering charges against
fellow police officers or members of their family. considered this a valid
concern so he decided to get an outside opinion. He contacted Crown Counsel. The
reconsideration of the charge took some time so it was not till February that the
decision was made to issue the ticket for driving without due care. At that point
Constable made several unsuccessful attempts to serve He gives no
particulars of these attempts but other witnesses provide hearsay evidence
suggesting that he attended the home on a couple of occasions when was not
there and that he tried to contact her on her cell phone when she was at school.
What is common ground from the direct evidence of both Constable and
Constable is that when Constable paged Constable
called back and between the two of them they arranged a time when Constable
would have his daughter available to be served.
In that conversation, Constable made mention of a case in
which an off duty police officer had been involved in a fight but where no
charges had been laid. Constable thought this reference was inappropriate.

He thought perhaps Constable was implying that since the
Police Department had done the Police officer a favour that the police
should do him a favour. It is not suggested that Constable actually said
anything like that. Regardless, when Constable told Constable not to
go there, the line of conversation was immediately abandoned. Constable
said he would make his daughter available between 6:30 and 7:00 that evening.
Constable felt that his manner had changed and that he was abrupt.
That evening, Constable attended at the residence and served
with the traffic ticket. It was almost two years later that Constables
and were asked to give statements about this encounter. This
evidence is conflicted and muddled. What is clear is that was present at the
door and Constable was able to serve her. Constable says that
Constable asked to sign the ticket and he interjected by saying she did
not have to, that Constable could fill in the affidavit of service on the back.
He says Constable seemed annoyed at this interference and asked
directly if she would sign it. She did not. Constable remembers this
differently. He says he knew he could fill out the affidavit of service on the back of
the ticket so he never asked to sign it. Regardless of which version of the
facts is believed, this is a quibble about procedure and does not amount to an effort
to effect the laying of the charge.
Sergeant had the impression that Constable became hostile and
verbally abusive toward Constable Constable does not complain of
anything that could be construed as verbal abuse until after the verdict was
announced at the trial of May 6 th , 2010. Certainly, Constable was less
convivial after the charge was laid but by this time he was no longer trying to discuss
the appropriateness of the charge or the police's exercise of discretion.

I find that the allegation contained in Count one, is not substantiated.

Count two: Did Constable attempt to obstruct by attempting to
dissuade witnesses from attending the traffic hearing of his daughter,
?
When Constable attended at the Richmond traffic court on May 6, 2010 he
was approached by the mother of . Ms
was a passenger in the vehicle driven by and was
attending court to give evidence on behalf of the crown. Mrs. reported that
days prior to the first hearing date set for this matter she had received a phone call
from Constable She reported that he told her that a witness did not have to
attend court even if subpoenaed. Ms did not think this was correct. She
sought to check this information with Constable
Later that same day, Constable was approached by . whose
son had also been a passenger in the vehicle. He said his son told him that
he'd had a discussion with Constable in which the officer had told him that
he did not have to attend court even if he had been served with a subpoena.
Based on these allegations, the Police were asked to conduct an
investigation to determine whether charges of Obstruction of Justice should be laid.
These charges were not approved.
Dealing first with the allegation made by , Sergeant of the
Police interviewed and her husband on June
28 th , 2010. He accepted a written statement from Constable Later,
Constable was interviewed by Sergeant Mrs. explained
that at the end of December 2009 or at the beginning of January 2010, her daughter
was served with a subpoena requiring her to attend as a witness at the
trial of Shortly thereafter called and asked if she
had received a subpoena. said she had. Minutes later called back.
This time Ms answered the phone. asked if Ms. would speak
to Constable She said she would. When Constable took the phone
he introduced himself and made some comments about what a good kid his

daughter was. He went on to inquire about some minor injuries had
sustained in the accident. He was assured that she had fully recovered. There was
some discussion about the fact that both and were stressed about
their upcoming court appearances. Ms. said that Constable
complained about the investigation done by the police and said they were
being overzealous. He went on to express the view that it should never have gone
this far. At some point he told Ms that a person was not obliged to give the
police a statement at all. Nor did they have to attend court even if they had been
served with a subpoena. Ms. did not believe this but she said nothing. She
wondered if maybe you could phone in if you were sick or something like that. When
she got off the phone she said she went and read the subpoena more closely. She
said that Constable did not specifically mention when he spoke
of the subpoena though he did know she had been served. Ms had never
met Constable before but she seemed anxious to be fair to him and
stressed that he never asked to speak to
Ms. husband was home at the time that Ms
received this call. He confirmed that she discussed with him Constable's
comment about how a person was not required to attend court even if subpoenaed.
Mr. sevidence would only be relevant if there is some suggestion that Ms.
's story was a recent fabrication.
When Staff Sergeant was conducting the investigation to determine whether
charges should be laid under the Criminal Code, Constable provided a
charges should be laid under the Criminal Code, Constable provided a written statement in which he denied telling Ms. to do or to omit doing
written statement in which he denied telling Ms to do or to omit doing
written statement in which he denied telling Ms to do or to omit doing anything. He said he was calling simply to determine whether
written statement in which he denied telling Ms to do or to omit doing anything. He said he was calling simply to determine whether had been served with a subpoena. He said that though he had been trying
written statement in which he denied telling Ms to do or to omit doing anything. He said he was calling simply to determine whether had been served with a subpoena. He said that though he had been trying unsuccessfully to get disclosure he understood that she would say that immediately

selection. Constable said that he just wanted to assure that she had been
subpoenaed; he had no reason to try to persuade her not come to court.
On March 18 th , 2011 Constable was asked about this allegation by
Sergeant He denied telling Ms that did not need to
come to court even if she had been served with a subpoena. He referred back to his
written statement and then went on to say that he heard evidence in
court and had a transcript. He said she did not provide any evidence at all about the
accident. He was never asked nor did he mention where he got the idea that she
would assist his daughter's case by rebutting the suggestion that was
distracted by her argument with
This allegation turns on the credibility of the two parties to the telephone
conversation that both acknowledge having. Constable assertion that he
called Ms. simply to find out whether had been served with a
subpoena is not believable. and and were still
friends. called minutes before her father talked to Ms.
Ms sevidence that told then that she had been served
with a subpoena. Had she not, could have been asked to check when she
called back minutes later. As it was, in that call asked only if Ms.
would speak to her father. Nor did Constable pose this simple question
once he took the phone from his daughter. Instead he embarked on a rather
rambling twenty minute conversation.
One must also wonder what possible motive Ms would have for fabricating
this story. I can think of none. I find then on the balance of probabilities that
Constable did tell her that a person served with a subpoena did not
necessarily have to attend court. I accept Ms's evidence that he did not
specifically mention and it is clear that he did not speak to her directly.
Still I note that was a minor and was still residing with her parents. Had
Ms. believed him, Constable would have been safe in assuming
that she would pass the misinformation onto her daughter so that could

be saved the stress of a court appearance. I find then on a balance of probabilities
that Constable conveyed this misinformation hoping that it would be relied
on and that would not attend his daughter's trial.
I find that count 2 as it relates to the witness is
substantiated.
also approached Constable in the lobby at the courthouse
and reported that Constable had contacted his son, and told
him he did not need to attend court even though he had been subpoenaed.
Sergeant interviewed on October 27, 2010. said that
a couple of months before the trial in this matter Constable called and
asked him to come over to his house to discuss what had happened the night of the
accident. He says he attended the residence and answered the questions
put to him by Constable He was there about ten minutes. These were the
only times he spoke to Constable about the matter. He had not been served
with a subpoena at that point and there was no discussion about that or about
whether he should attend court.
Sergeant interviewed on the 12 th of November 2010. Mr.
Street Annual State of Contract of Contrac
Management
contacted who was only 18, without first seeking his permission. He called
Constable about this and received an apology. Mr. described some
further contacts with Constable He did not repeat his allegation that
had told him that Constable said that did not have to attend court even
if he was subpoenaed. Sergeant did not ask him about this nor reminded
him about his conversation with Constable on the day of the trial.
I find then that there is no evidence at all to support the suggestion that Constable
tried to dissuade
's trial

. is not

substantiated. Count three: Did Constable conduct himself in a discreditable manner by swearing at Constable and witness at the Richmond Courthouse on May 6th, 2010. It is common ground that Constable was upset by the way the trial proceedings on May 6th unfolded. The trial was conducted in a very small courtroom. There were only two rows of seats. At the conclusion of the trial, Constable was sitting next to Constable As he rose to leave, Constable says Constable said, "You're a fucking liar." He made the comment under his breath but because of the close quarters, Constable had no problem hearing him. Constable says he was upset and acknowledges the profanity but says his comment was "Fucking liars." He says this was not directed to anyone in particular. It was suggested that RCMP Corporal overheard this exchange but when he was interviewed on November 16th 2010 he could only say that Constable appeared angry and agitated and that he muttered something that caused Constable to look upset. Constable in his statement sounded baffled about why Constable would accuse him of lying. He reviewed the evidence he had given and said though there were several questions he had been unable to answer, he had been candid about that. In his interview, Constable said that he thought several of the crown witnesses had lied. He said that he refused to sit beside Mr because he had completely embellished what he had to say. Both these observations would tend to give Constable services 's version of events some credence. Sergeant in his interview with Constable noted that there is quite a difference between, "You're a fucking liar," and "Fucking liars." That is true if indeed those were the exact words uttered. I note, however, that more often than

I find that count 2 as it relates to the witness

not, those who hurl insults do not follow formal grammatical conventions. Had		
Constable intended to insult Constable (a fact he denies) he would		
very likely have simply said, "Fucking liar!" From that Constable would		
undoubtedly have understood that he meant, "You're a fucking liar." On the basis of		
the materials referred to in the Final Investigative report I am unable to conclude on		
a balance of probabilities that Constable's comment was directed		
specifically to Constable lt may well have been a general expression of		
annoyance and frustration as he says. It was also a comment made under his breath		
or muttered to use Corporal selection. It was not, in my view, a misdeed		
that would amount to discreditable conduct.		
It is also alleged that Constable swore at Mr. when he passed by		
him in the lobby after the conclusion of the trial. Having read the witness statements		
I am satisfied that this did not happen. After the trial was completed and a guilty		
verdict was entered against Constable passed Mr.		
in the lobby outside the courtroom and said, "I hope you're happy." This upset Mr.		
and he responded in an obscene manner. Both Constable and		
confirm that this is what happened.		
I find that neither of the incidence alleged in count three have been		
substantiated.		
Notice of Next Steps		
[1] As required by s. 117(8) of the <i>Police Act</i> , I hereby provide notice to		
Constable as follows:		
(a) For the reasons set forth herein, the evidence referenced in the		
investigation report appears sufficient to substantiate the allegation		
that Constable attempted to obstruct by attempting		
to dissuade witness from attending to give		
evidence at the traffic hearing trial of		

	constitutes misconduct and requires the taking of disciplinary or corrective measures;
(b)	A prehearing conference will be offered to Constable
(c)	Constable has the right pursuant to s. 119 to request permission to call, examine or cross-examine witnesses at the discipline proceeding, provided such request is submitted in writing within 10 business days following receipt of this notice of decision.
(d)	Constable retired from the Police Department in September 2010. Section 127 of the Police Act provides that if a finding of misconduct is made against a former member the disciplinary authority must apply the provisions of section 126(2) and (3) [imposition of disciplinary or corrective measures] in respect of the matter as if the former member had continued to be a member. Accordingly, the range of disciplinary or corrective measures being considered include:
	Requiring Constable to undertake specified counselling or treatment;
	b. Reprimanding Constable in writing;
	c. Reprimanding Constable verbally; and
	d. Giving Constable advice as to his conduct
Dated at S	Surrey, British Columbia this 2nd day of August, 2011.
	Hon. Carole D. Lazar, Discipline Authority